State of Hawaii DEPARTMENT OF LAND AND NATURAL RESOURCES Division of Aquatic Resources Honolulu, Hawaii 96813

June 12, 2009

Board of Land and Natural Resources Honolulu, Hawaii

Request for Authorization and Approval to Issue a Papahānaumokuākea Marine National

Monument Special Ocean Use Permit to Wayne A. Levin to Access State Waters to Photograph

Marine and Terrestrial Environments in the Monument.

The Division of Aquatic Resources (DAR) hereby submits a request for your authorization and approval for issuance of a Papahānaumokuākea Marine National Monument Special Ocean Use permit to Wayne A. Levin, freelance photographer, pursuant to Chapter 13-60.5, Hawaii Administrative Rules (HAR), and all other applicable laws and regulations.

The special ocean use permit, as described below, would allow entry and photographic activities to occur in Papahānaumokuākea Marine National Monument (Monument), including the NWHI State Marine Refuge and the waters (0-3 nautical miles) surrounding the following sites:

- Nihoa Island,
- Necker Island (Mokumanamana),
- French Frigate Shoals,
- Gardner Pinnacles,
- Maro Reef
- Laysan Island,
- Lisianski Island, Neva Shoal,
- Pearl and Hermes Atoll.
- Kure Atoll State Seabird Sanctuary

The activities covered under this permit would occur from June 1, 2009 through December 31, 2009.

INTENDED ACTIVITIES

The applicant proposes to photograph both marine life and terrestrial environments in Papahanaumokuakea. His photographs would be exhibited in exhibitions organized by the applicant. The applicant's stated purpose is to educate, increase public awareness and expand the public's appreciation for the Monuments biological, cultural and historical significance.

The applicant and his team would travel to the Monument aboard NOAA Ship HI'IALAKAI with scientists and other professionals working within the Monument. The team would go out on the small boats to film, and would be escorted at all times by Monument staff to ensure that all regulations and Monument protocols are followed. SCUBA would be used to facilitate underwater photography. Monument staff would aid the team in understanding when and where the appropriate places to film are located, as well as avoiding areas that are highly sensitive. Similarly, if the applicant has the opportunity to go ashore to take photographs he will also be escorted at all times by Monument staff who will ensure that all laws, regulations and protocols are followed including those related to disturbance of indigenous wildlife and any endangered species present on those islands.

All photographs taken will be available for NOAA, DLNR and FWS Monument education and outreach use.

The activities proposed by the applicant directly support the Monument Management Plan's priority management need action plan 3.5.2 (Constituency Building and Outreach).

The activities described above may require the following regulated activities to occur in State waters:

\boxtimes	Swimming, snorkeling, or closed or open circuit SCUBA	diving	within a	ny Special
	Preservation Area or Midway Atoll Special Management	Area		

Anchoring a vessel

REVIEW PROCESS:

The permit application was sent out for review and comment to the following scientific and cultural entities: Hawaii Division of Aquatic Resources, Hawaii Division of Forestry and Wildlife, Papahānaumokuākea Marine National Monument (NOAA/NOS), NOAA Pacific Islands Regional Office (NOAA-PIRO), United States Fish and Wildlife Service Hawaiian and Pacific Islands National Wildlife Refuge Complex Office, and the Office of Hawaiian Affairs (OHA). In addition, the permit application has been posted on the Monument Web site since March 12th, giving the public an opportunity to comment. The application was posted within 40 days of its receipt, in accordance with the Monument's Public Notification Policy.

Comments received from the scientific community are summarized as follows:

Scientific reviews support the acceptance of this application. No concerns were raised.

Comments received from the Native Hawaiian community are summarized as follows:

Cultural reviews support the acceptance of this application. No concerns were raised.

Comments received from the public are summarized as follows:

No comments were received from the public on this application.

Additional reviews and permit history:

	ant/necessary permits or environmental revieoject? (e.g. MMPA, ESA, EA)	ws that Yes	have or	will b No	e issued
Has Applicant been g	ranted a permit from the State in the past?	Yes		No	\boxtimes
Have there been any	a) violations:b) Late/incomplete post-activity reports:	Yes Yes		No No	\boxtimes
Are there any other re	levant concerns from previous permits?	Yes		No	\boxtimes

STAFF OPINION:

DAR staff is of the opinion that Applicant has properly demonstrated valid justifications for his application and should be allowed to enter the NWHI State waters and to conduct the activities therein as specified in the application with the following special instructions and conditions, which are in addition to the Papahānaumokuākea Marine National Monument Special Ocean Use Permit General Conditions. The following special conditions have been vetted through the legal counsel of the Co-Trustee agencies.

- 1. To prevent introduction of disease or the unintended transport of live organisms, the permittee must comply with the disease and transport protocol attached to this permit.
- 2. Tenders and small vessels must be equipped with engines that meet EPA emissions requirements.
- 3. Refueling of tenders and all small vessels must be done at the support ships and outside the confines of lagoons or near-shore waters in the State NWHI Marine Refuge.
- 4. No fishing is allowed in state waters except as authorized under State law for subsistence, traditional and customary practices by Native Hawaiians.

MONUMENT MANAGEMENT BOARD OPINION:

The MMB is of the opinion that the Applicant has met the findings of Presidential Proclamation 8031 and this activity may be conducted subject to completion of all compliance requirements. The MMB concurs with the special conditions recommended by DAR staff.

RECOMMENDATION:

"That the Board authorize and approve, with stated conditions, a Special Ocean Use Permit to Wayne Levin."

Respectfully submitted,

DAN POLHEMUS Administrator

APPROVED FOR SUBMITTAL

LAURA H. THIELEN

_Chairperson

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Papahānaumokuākea Marine National Monument

SPECIAL OCEAN USE Permit Application

NOTE: This Permit Application (and associated Instructions) are to propose activities to be conducted in the Papahānaumokuākea Marine National Monument. The Co-Trustees are required to determine that issuing the requested permit is compatible with the findings of Presidential Proclamation 8031. Within this Application, provide all information that you believe will assist the Co-Trustees in determining how your proposed activities are compatible with the conservation and management of the natural, historic, and cultural resources of the Papahānaumokuākea Marine National Monument (Monument).

ADDITIONAL IMPORTANT INFORMATION:

- Any or all of the information within this application may be posted to the Monument website informing the public on projects proposed to occur in the Monument.
- In addition to the permit application, the Applicant must either download the Monument Compliance Information Sheet from the Monument website OR request a hard copy from the Monument Permit Coordinator (contact information below). The Monument Compliance Information Sheet must be submitted to the Monument Permit Coordinator after initial application consultation.
- Issuance of a Monument permit is dependent upon the completion and review of the application and Compliance Information Sheet.

INCOMPLETE APPLICATIONS WILL NOT BE CONSIDERED

Send Permit Applications to:
Papahānaumokuākea Marine National Monument Permit Coordinator
6600 Kalaniana'ole Hwy. # 300
Honolulu, HI 96825
nwhipermit@noaa.gov

PHONE: (808) 397-2660 FAX: (808) 397-2662

SUBMITTAL VIA ELECTRONIC MAIL IS PREFERRED BUT NOT REQUIRED. FOR ADDITIONAL SUBMITTAL INSTRUCTIONS, SEE THE LAST PAGE.

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Papahānaumokuākea Marine National Monument Permit Application Cover Sheet

This Permit Application Cover Sheet is intended to provide summary information and status to the public on permit applications for activities proposed to be conducted in the Papahānaumokuākea Marine National Monument. While a permit application has been received, it has not been fully reviewed nor approved by the Monument Management Board to date. The Monument permit process also ensures that all environmental reviews are conducted prior to the issuance of a Monument permit.

Summary Information

Applicant Name: Wayne A. Levin **Affiliation:** Freelance Photographer

Permit Category: Special Ocean Use

Proposed Activity Dates: 6/1/09 - 12/31/09

Proposed Method of Entry (Vessel/Plane): Vessel

Proposed Locations: Various sites throughout Papahanaumokuakea Marine National

Monument as determined by research vessel schedules.

Estimated number of individuals (including Applicant) to be covered under this permit: 2

Estimated number of days in the Monument: Number of days dependent on length of research trip

Description of proposed activities: (complete these sentences):

a.) The proposed activity would...

The proposed activity is to photograph both marine life and terrestrial environments in the Papahanaumokuakea Marine National Monument to educate and increase public awareness about the Monument.

b.) To accomplish this activity we would

To accomplish this I would photograph by means of skin diving and a limited amount of scuba diving. To the extent possible, go on shore to take terrestrial photographs.

c.) This activity would help the Monument by ...

This activity will help the Monument by increasing public awareness and deepen public appreciation for the Monuments biological, cultural and historical significance. This project connects people with their Monument and builds support for the Monument managament regime that limits human access to protect these fragile living resources. To do this I would exhibit the

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photographs in exhibitions that I would organize, and the photographs will be available for NOAA Monument education and outreach use.

Other information or background:

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Section A - Applicant Information

1. Applicant
Name (last, first, middle initial): Levin, Wayne A.
Title: Mr.
1a. Intended field Principal Investigator (See instructions for more information): Wayne A. Levin
2. Mailing address (street/P.O. box, city, state, country, zip):
Phone:
Fax:
Email
For students, major professor's name, telephone and email address: N/A
3. Affiliation (institution/agency/organization directly related to the proposed project): Freelance Photographer
4. Additional persons to be covered by permit. List all personnel roles and names (if known at time of application) here (e.g. John Doe, Research Diver; Jane Doe, Field Technician): One TBA Monument Escort.

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Section B: Project Information

5a. Project location(s):		Ocean Based	<u>l</u>
Nihoa Island	∠ Land-based	Shallow water	Deep water
Necker Island (Mokumanamana)	∠ Land-based	Shallow water	Deep water
French Frigate Shoals	∠ Land-based	Shallow water	Deep water
Gardner Pinnacles	∠ Land-based	Shallow water	Deep water
Maro Reef			-
X Laysan Island	□ Land-based	Shallow water	Deep water
Lisianski Island, Neva Shoal	□ Land-based	Shallow water	Deep water
Pearl and Hermes Atoll	\times Land-based	Shallow water	Deep water
Midway Atoll	\overline{\text{Land-based}}	Shallow water	Deep water
Kure Atoll	\overline{\overline{\text{N}}} Land-based	Shallow water	Deep water
Other			1
NOTE: There is a fee schedule for povessel and aircraft.	eople visiting Midway	y Atoll National Wildli	fe Refuge via
Location Description:			
Based on ship schedule. Will submit	with compliance info	rmation sheet.	
•	•		
5b. Check all applicable regulated	activities proposed t	o be conducted in the	Monument:
Removing, moving, taking, harve	sting, possessing, inju	uring, disturbing, or da	maging any
living or nonliving Monument resour	rce		
Drilling into, dredging, or otherw		erged lands other than I	by anchoring a
vessel; or constructing, placing, or at	andoning any structu	re, material, or other n	natter on the
submerged lands			
Anchoring a vessel			
Deserting a vessel aground, at and	chor, or adrift		
Discharging or depositing any ma		he Monument	
Touching coral, living or dead			
Possessing fishing gear except wh	nen stowed and not av	vailable for immediate	use during
passage without interruption through			J
Attracting any living Monument	esource		
Sustenance fishing (Federal water	s only, outside of Spe	ecial Preservation Area	ıs, Ecological
Reserves and Special Management A	-		S
Subsistence fishing (State waters	•		
Swimming, snorkeling, or closed		BA diving within any S	pecial
Preservation Area or Midway Atoll S	_	_	•

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6 Purpose/Need/Scope State purpose of proposed activities:

The purpose of this project is to photograph the Monument and use the photos to educate and increase public awareness and deepen public appreciation for the Monuments biological, cultural and historic significance. This project connects people with their Monument and builds support for the Monument managament regime that limits human access to protect these fragile living resources. To do this I would exhibit the photographs in exhibitions that I would organize and the photographs will be available for NOAA Monument education and outreach use.

7. Answer the Findings below by providing information that you believe will assist the Co-Trustees in determining how your proposed activities are compatible with the conservation and management of the natural, historic, and cultural resources of the Monument:

The Findings are as follows:

a. How can the activity be conducted with adequate safeguards for the cultural, natural and historic resources and ecological integrity of the Monument?

My activity will be conducted with adequate safeguards for the cultural, natural and historic resources and ecological integrity. While on the vessel all NOAA waste management and evnironmental safeguarding practices, including dive gear disinfection protocols will be followed. I will minimize my impact by not disturbing the seabed, not steping on coral or touch anything. I will receive a Native Hawaiian cultural briefing before departure. I will also be escorted by a Monument staff member while conducting my work on land and in the ocean, and have additional escorts from the NOAA Protected Species Division field staff should the opportunity arise to photograh a Hawaiian monk seal. Prior to entering the Monument, I will receive a briefing from the NOAA PSD office on proper etiquette, precautions and other BMP's while working in areas that may have Hawaiian monk seals or other marine mammals (e.g. dolphins) present.

b. How will the activity be conducted in a manner compatible with the management direction of this proclamation, considering the extent to which the conduct of the activity may diminish or enhance Monument cultural, natural and historic resources, qualities, and ecological integrity, any indirect, secondary, or cumulative effects of the activity, and the duration of such effects?

This project will increase public awareness and deepen public appreciation for the Monuments biological, cultural and historical significance. The project connects people with their Monument and builds support for the Monument managament regime that limits human access to protect these fragile living resources. To do this I would exhibit the photographs in exhibitions and the photographs will be available for NOAA Monument education and outreach use. My activity will be conducted with adquate safeguards for the cultural, natural and historic resourc and ecological integrity. As previously stated, while on the vessel all NOAA waste management and

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evnironmental safeguarding practices, including dive geat disinfection protocals will be followed. I will minimize my impact by not disturbing the seabed, not stepping on coral or touch anything. I will receive the required cultural briefing on the significance and importance of the Northwestern Hawaiian Islands to Native Hawaiians prior to departing for the Monument, and I will treat all Monument resources with respect and care. I will also be escorted by a Monument staff member while working in the ocean and on land. I will take the utmost care to not in any way disturb or damage the aquatic or terrestrial environments within which I work.

c. Is there a practicable alternative to conducting the activity within the Monument? If not, explain why your activities must be conducted in the Monument.

There is no practical alternative to conducting this activity in the Monument. The goal is to educate people about the Monument. Since access to the Monument is limitied this project will bring the Monument to the people through photographs. The photography can only be done on location at the Monument. This goal cannot be achieved without going to the Monument.

d. How does the end value of the activity outweigh its adverse impacts on Monument cultural, natural and historic resources, qualities, and ecological integrity?

I am accustomed to photographing with extreme caution to minimize my impact on the fragile environment. The benefits of the photographic images that I would hope to obtain would be of extreme importance for public awareness and education.

e. Explain how the duration of the activity is no longer than necessary to achieve its stated purpose.

I would go on one cruise only which would be the minimum exposure possible in order to achieve my objective.

f. Provide information demonstrating that you are qualified to conduct and complete the activity and mitigate any potential impacts resulting from its conduct.

I am a professional photographer with 30 years experience specializing in the marine environment. My work is recognized nationally and internationally having been exhibited, published and collected throughout the world and has received a number of major awards.

g. Provide information demonstrating that you have adequate financial resources available to conduct and complete the activity and mitigate any potential impacts resulting from its conduct.

This would not be a financial burden as I am financially secure. I have all the photographic equipment necessary to complete this project. The main expenses of this project would be film, printing, and framing costs which would be easily affordable for me.

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h. Explain how your methods and procedures are appropriate to achieve the proposed activity's goals in relation to their impacts to Monument cultural, natural and historic resources, qualities, and ecological integrity.

As previously stated, I would photograph with the utmost sensitivity to both the marine and terrestrial environments. I will minimize my impact by not disturbing the seabed, not stepping on coral or touch anything. I will receive a Native Hawaiian cultural briefing before departure. I will be escorted by a Monument staff member. I will take the utmost care to not in any way disturb or damage the aquatic or terrestrial environments within which I work.

i. Has your vessel has been outfitted with a mobile transceiver unit approved by OLE and complies with the requirements of Presidential Proclamation 8031?

Yes, NOAA Ship HIIALAKAI has a working, type-approved VMS.

j. Demonstrate that there are no other factors that would make the issuance of a permit for the activity inappropriate.

FOR SPECIAL OCEAN USE ACTIVITIES OUTSIDE OF MIDWAY ATOLL SPECIAL MANAGEMENT AREA

k. Will the activity directly benefit the conservation and management of the Monument?

Yes the activity would be a direct benefit in that it would increase public awarness of the necessity to protect the Monument.

1. Is the purpose of the activity for research or education related to the resources or qualities of the Monument?

Yes, the purpose of this activity is directly related to and dependent on the resources and qualities of the Monument. This project will bring the Monument to the people and increase public awareness and deepen public appreciation for the Monuments biological, cultural and historical significance. This project connects people with their Monument and builds support for the Monument managament regime that limits human access to protect these fragile living resources.

m. Does the activity involve the use of a commercial passenger vessel (defined as a vessel that carries individuals who have paid for such carriage)?

FOR SPECIAL OCEAN USE ACTIVITIES WITHIN MIDWAY ATOLL SPECIAL MANAGEMENT AREA

n. Does the activity further the conservation and management of the Monument?

no

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I feel that my activity will further the consevation of the Monument, as it will increase public awareness and support of the Monument.

o. Is your activity compatible with the purposes for which the Midway Atoll National Wildlife Refuge was designated?

Yes, my activity is compatible with the purposes for which Midway Atoll Wildlife Refuge and the Paphanaumokuakea Marine National Monument was designated. It will increase public awareness of Midway Atoll Wildlife Refuge and the Papahanaumokuakea Marine National Monument.

NOTE: If this is a first time Special Ocean Use activity, it will be subject to a pilot project. Additionally, public notice of the application and an opportunity to provide comments is given at least 30 days prior to issuing the permit.

8. Procedures/Methods:

My method of photographing is to be aware that I am a visitor in a fragile environment, and to show extreme caution, and respect for that environment. I never touch or move things, and photograph the environment as I see it, with no manipulation.

- 9. Provide proof of general liability insurance, or indicate that you will be posting an equivalent bond against claims arising out of activities conducted under the permit:
- 10. If applicable, describe how you are collaborating with others in any way to reduce duplicative activities in the Monument or elsewhere?
- 11. List all specialized gear and materials to be used in this activity:
- 5 Nikonos V underwater film cameras with an assortment of lenses. One Nikon D-200 digital camera. A Gitzo tripod. Full compliment of Scuba Diving and Snorkeling Gear.
- 12. List all Hazardous Materials you propose to take to and use within the Monument: none
- 13. Describe any fixed installations and instrumentation proposed to be set in the Monument:

none

14. List all Applicants' publications directly related to the proposed project:

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With knowledge of the penalties for false or incomplete statements, as provided by 18 U.S.C. 1001, and for perjury, as provided by 18 U.S.C. 1621, I hereby certify to the best of my abilities under penalty of perjury of that the information I have provided on this application form is true and correct. I agree that the Co-Trustees may post this application in its entirety on the Internet. I understand that the Co-Trustees will consider deleting all information that I have identified as "confidential" prior to posting the application.

Signature	Date	

SEND ONE SIGNED APPLICATION VIA MAIL TO THE MONUMENT OFFICE BELOW:

Papahānaumokuākea Marine National Monument Permit Coordinator 6600 Kalaniana'ole Hwy. # 300 Honolulu, HI 96825

FAX: (808) 397-2662

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Applicant CV/Resume/Biography
Intended field Principal Investigator CV/Resume/Biography
Electronic and Hard Copy of Application with Signature
Statement of information you wish to be kept confidential
Material Safety Data Sheets for Hazardous Materials

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Papahānaumokuākea Marine National Monument Compliance Information Sheet

1. Updated list of personnel to be covered by permit. List all personnel names and their roles here (e.g. John Doe, Diver; Jane Doe, Field Technician, Jerry Doe, Medical Assistant):

Wayne Levin, Photographer One TBA Monument Escort

2. Specific Site Location(s): (Attach copies of specific collection locations):

Various sites throughout Papahanaumokuakea Marine National Monument as determined by research vessel schedules.

- 3. Other permits (list and attach documentation of all other related Federal or State permits):
- 3a. For each of the permits listed, identify any permit violations or any permit that was suspended, amended, modified or revoked for cause. Explain the circumstances surrounding the violation or permit suspension, amendment, modification or revocation.
- 4. Funding sources (Attach copies of your budget, specific to proposed activities under this permit and include funding sources. See instructions for more information):

NOAA is providing support for this activity in the form of ship space and time for the applicant.

5. Time frame:

Activity start: 6/1/09

Activity completion: 12/31/09

Dates actively inside the Monument:

From: 8/8/09 To: 9/6/09

Describe any limiting factors in declaring specific dates of the proposed activity at the time of application:

Dependent on available berth space on summer research cruises. At this time, applicant is slated to join the August cruise aboard NOAA Ship HI'IALAKAI.

Personnel schedule in the Monument:

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6. Indicate (with attached documentation) what insurance policies, bonding coverage, and/or financial resources are in place to pay for or reimburse the Monument trustees for the necessary search and rescue, evacuation, and/or removal of any or all persons covered by the permit from the Monument: I am a member of Diver's Alert Network, individual membership #2095185. I have the preferred plan insurance coverage. I am attaching documentation of the membership and insurance. 7. Check the appropriate box to indicate how personnel will enter the Monument: X Vessel Aircraft Provide Vessel and Aircraft information: 8. The certifications/inspections (below) must be completed prior to departure for vessels (and associated tenders) entering the Monument. Fill in scheduled date (attach documentation): Rodent free, Date: Tender vessel, Date: Ballast water, Date: Gear/equipment, Date: Hull inspection, Date: 9. Vessel information (NOTE: if you are traveling aboard a National Oceanic and Atmospheric Administration vessel, skip this question): Vessel name: Vessel owner: Captain's name: IMO#: Vessel ID#: Flag: Vessel type: Call sign: Embarkation port: Last port vessel will have been at prior to this embarkation: Length: Gross tonnage: Total ballast water capacity volume (m3):

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Total number of ballast water tanks on ship: Total fuel capacity: Total number of fuel tanks on ship: Marine Sanitation Device: Type:

Explain in detail how you will comply with the regulations regarding discharge in the Monument. Describe in detail. If applicable, attach schematics of the vessel's discharge and treatment systems:

Other fuel/hazardous materials to be carried on board and amounts:

Provide proof of a National Oceanic and Atmospheric Administration (NOAA) Office of Law Enforcement-approved Vessel Monitoring System (VMS). Provide the name and contact information of the contractor responsible for installing the VMS system. Also describe VMS unit name and type:

VMS Email: Inmarsat ID#:

10. Tender information:

On what workboats (tenders) will personnel, gear and materials be transported within the Monument? List the number of tenders/skiffs aboard and specific types of motors:

Additional Information for Land Based Operations

- 11. Proposed movement of personnel, gear, materials, and, if applicable, samples:
- 12. Room and board requirements on island:
- 13. Work space needs:

I	DID YOU INCLUDE THESE?
	Map(s) or GPS point(s) of Project Location(s), if applicable
	Funding Proposal(s)
	Funding and Award Documentation, if already received
	Documentation of Insurance, if already received
	Documentation of Inspections
	Documentation of all required Federal and State Permits or applications for permits